Dear friends,

We are group of simple and peace loving citizens and would have loved to keep away from politics. However we feel concerned about the deterioration and breakdown of constitutional institutions in our country which is resulting into many hardships for ordinary citizens. Prices are spiraling up, unemployment has touched new heights, lawlessness is evident everywhere, political parties seem to play their old games and there are no signs of any improvement. It appears that things are going to be worse in days to come if no corrective action is taken in time. We may find our property, jobs, businesses, profession, self respect, safety and security of our family members at the mercy of local goons. *It is our duty to make our country a good place to live for our children.*

To save our country from anarchy we have prepared a plan to bring about changes in our political system. These changes and implementation plan are based on proven management concepts of empowerment, freedom and decentralization. It shall improve participation of ordinary citizens in decision making and implementation process which is lacking in the present system. *The implementation plan do not need any agitation or confrontational activities and is very simple.*

We are requesting for your full participation. You can help us in propagating concepts outlined in this proposal, discussing and suggesting improvements, committing resources, collecting and providing necessary information, initiating implementation of the concepts at your workplace or residential area and supporting this concept and related activities on different forums.

Looking forward to your active participation and hoping to see some action soon.

Thanking you,

Sincerely Yours,

Milind Ramesh Kotwal

*Let us do something to provide better environment to our children.*
Proposal For Formation Of New Political System

Our country is passing through a very rough period. The crises and problems seem to have no end., and are everywhere. Our identity as a Nation, our social integrity, political system, economy, inherited culture, languages, values we respect, are in trouble. And worst of all is we do not have even a single competent leader or institution to lead us in this period of trouble. Our political leaders are incompetent and corrupt. They are incapable to understand the complexities of emerging world order and are fighting for irrelevant matters. This is resulting into general feeling of helplessness in the country. The present leadership from any political party which wants to do anything and everything for personal political gains is likely to disintegrate our country by their actions and activities. We, as responsible citizens, should come together and work for change.

We should clearly understand that no political party shall be able to bring about any improvement because of the political compulsions created by the present system. The system today is more as an obstruction and less as catalyst to the progress. It is creating parasites in the form of incompetent political leaders and corrupt officials. In the present system leaders, government officials are authorized to control petty things without being responsible and accountable for important matters.

It should be noted that a party of totally dedicated and competent persons, that was Indian National Congress at the time of independence, has been corrupted beyond recognition by the present political system. It is absolutely foolish to expect that some other party can handle the system better. Every political party has to appease different sections of voters to gain & retain power and hence they can not take hard decisions necessary for development. This appeasement of voters and political manipulation to grab and retain power is proving to be very costly, it is ruining our country.

We need leaders who have guts, conviction and vision to guide us. And we need a system which is capable of developing and supporting high caliber leadership.

To develop such a system, provide clear direction and sense of purpose to responsible citizens & different organizations engaged in constructive activities within our country, we have prepared a plan which is described in this document.

This proposal has Three parts. Part A explains how things should be for citizens. Part B explains proposed system capable of making the life explained in part A, a reality. Part C gives a simple action plan to install the proposed new system.
PART A

Today we find that ordinary law abiding citizen is unable to participate in the system. One has to be free from day to day worries, have money and muscle power to participate, capability has no value. We intend to change this and make it easy for citizens to participate in the system and be responsible for own progress. The system shall empower citizens, provide guidance and support. There shall be well defined roles for various associations, unions, federations, recognized experts and social workers in the decision making and implementation process. People and their groups shall feel capable to bring about their desired changes. They shall not be at mercy of incompetent political leaders or corrupt government officials for their simple needs.

Total empowerment is our primary goal. Elected bodies of every locality / ward / housing society shall have responsibility and authority to take care of the needs of their members. For day to day needs and solution to simple problems an ordinary citizen need not waste time, money or efforts in shuttling to government offices. The local elected council shall be responsible for providing day to day needs under the guidelines set by State level or National level elected bodies. Higher level elected bodies shall set guidelines and exercise control on matters of common concern.

The unions, federations, associations shall be responsible for maintenance of rules and regulations by their members.

The local educational institutes shall have important role of collecting and employing information on latest development in different fields for solving the problems.

We are proposing a contractual relationship between citizen and Government. This contract shall set clear responsibilities and authorities of government and define duties and responsibilities of citizen. Once this relationship is established and legally implemented requirement of policing agencies shall diminish and everybody will find complying with rules and regulations beneficial and safe.

There shall be no negative controls i.e. requirement for prior approvals from government bodies. The government agencies shall prepare broad regulations in simple and clear words, to be followed by the concerned. The government agencies shall carryout periodic audits and seek intelligence on compliance of regulations, to ensure implementation. Any deliberate noncompliance shall be punished by suspension of citizenship rights. Concerned government agencies shall also make general reference guidelines available for inter personal, inter-organizational, inter-agency matters.

Let us see how the things shall be different under the proposed system.

**Examples**

1. Ordinary citizen shall receive water, electricity, LP gas, telephone connection etc. from ward council or housing society. This shall mean less efforts and time wastage in dealing with agencies providing such services. Actual distribution may be by private or cooperative agencies, which shall be monitored by local elected body for compliance with policy guidelines.

2. Ward administration shall monitor quality, service and measures in the shops and
establishments in its area. Liquor shops and bars shall have to obtain permission every year from all householders staying in the vicinity. Local security shall be provided by the housing society or ward administration.

3. The housing society or ward council shall be authorized and responsible for collection of taxes from its members. Collected revenue shall be transferred to town council after retaining a portion as per policy guidelines issued by National Authority.

4. All concerned shall ensure that the advertisements displayed, movies screened in the theatres, programs transmitted on the cable channels etc. conforms to the acceptable cultural norms. This shall be monitored by town and ward councils.

5. Town planning shall be organized and implemented by ward council based on latest information, for maintaining healthy and socially enriching environment. This information shall be made available by the technical and architectural institutes. Every locality shall have adequate sports, entertainment, shopping, schooling, business facilities as the planning shall be carried out and implemented by the residents. Town council shall regulate permissions for new housing complexes based on availability of water, power, capacity of roads to handle additional traffic etc..

6. Town council and administration shall be responsible for planning, implementation and maintenance of facilities beyond the scope or capacity of ward or housing society such as arterial roads, water supply, power supply, main wholesale marketplace, business complexes, industrial complexes, railway stations, bus stands, telephone exchanges, post offices, educational complexes, sports complexes, sewage processing and disposal facilities etc..

7. Citizens shall receive citizenship identity card, passport or any other documents through ward administration.

8. Everybody shall have access to the desired education. Most modern techniques and facilities shall be utilized to provide best quality of education. Direct interaction between students, employers and experts shall be facilitated by removing all unnecessary controls like school leaving certificate, migration certificate, admission controls, age restrictions, fixed curriculum, text books etc. There shall be no fixed academic year and stress shall be on quality of education and development of total personality of the students.

9. The general salary level shall be adequate to ensure a decent living for a family. It shall be mandatory for employers to pay adequate salary to meet requirement of nutrition, decent housing, medical expenses, education etc., for a family. Contract employees should be paid 15% additional remuneration to compensate for insecurity.

10. Total income of family shall be considered for computation of contribution (Income Tax) payable by the family. Requirement of all family members and dependants shall be taken into account to provide incentive to support non earning or disabled family members.

11. Any citizen found to be flouting rules and regulations shall forfeit his citizenship rights including his right to own any property, seek employment or seek justice.

12. Justice dispensing shall be quick and normally it will not take more than one month for final verdict. Services of private arbitrators shall be made available.
and all proceedings shall be thoroughly documented to ensure right judgement.

13. **Crime against justice or democratic system, shall be most severely punished.** Such crimes shall be taken up for expeditious hearing and disposal.

14. Any family loosing its earning member shall be supported by the local ward administration or housing society of which they are the members. This may be organized through group insurance scheme or through common fund.

15. All efforts shall be made to remove bureaucracy from every fields. **This shall be facilitated by providing training, policy framework and authorization to the persons responsible for the activity.** No outside agency shall be authorized to control the activity. Example: 1) In sports and games, there shall be no organization for selection of teams. Coaches, captains and managers of winner team shall be responsible for selecting teams for higher level competitions. 2) All agencies and organizations shall maintain their own financial and administrative controls within guidelines and shall face periodic audits.

16. For any illegal activity by any one of the employees belonging to the section all the employees of the concerned section shall be punished. Similarly for illegal activity of any of the residents of housing society other residents shall be punished which may include suspension of citizenship rights. This shall effectively stop illegal activities as no illegal activity can be sustained without consent or blind eye of fellow employees or citizens.

The political system which is capable of above is described in Part B
PART B

The system we are proposing shall be based on the following points.

1. This system shall have clearly defined vision which shall be defined & translated into policies, programs, action plans, activities and choices. Components of vision shall be
   a) Spiritually, physically, mentally, psychologically, financially healthy and strong citizens.
   b) Participative, entrepreneurial, free and responsible society.
   c) Socially, economically, technologically, militarily strong country with highly developed infrastructure.

2. Respect, safety, security, justice, equal treatment, right to information, freedom of activities not affecting others shall be legally implementable rights of individuals and groups. Any person or group shall be free to organize and conduct activities for their own improvement. Or in other words no person or group shall be controlled by others. Every person shall be responsible for his actions and shall respect rights and privilege of other citizens.

3. Relationship of a citizen and authority shall be contractual in nature. Citizen shall get rights of ownership of property, timely justice, equal and fair treatment, safety and security in return for his voluntary and willing participation in system. He on his part shall follow rules and regulations of the system. His citizenship rights shall be open for termination in case he deliberately defy the rules and regulations of the system. Similarly the authority shall have to compensate the individual or group in case of its failure to honor its obligations under the contract.

4. All concerned shall be responsible individually and also collectively as success or failure of any activity is result of group/team efforts which shall be recognized. Similarly for any illegal activity entire concerned group shall be held responsible which may include department/section/housing society/ward or even town.

5. The multiple political authorities shall be avoided. This shall be achieved with change in the roles of central, state, town and local authorities. Central authority shall be supreme but its role shall be directive, educative, coordinative but not executive in respect of the internal affairs. Executive role shall be entrusted to the lowest authority without consideration to scale economics.

6. States shall be small in size roughly of the size of one to two districts. Any program initiated by central authority shall be coordinated by the state authority in its territory. The town and ward authorities shall implement the programs. The decision making at lowest levels, within the policy guidelines issued by higher authority, shall be encouraged. Most of the expectations of an ordinary citizen from the Government shall be taken care at society or ward level.

7. There shall be no TAX as revenue to the government. Concept of tax is not compatible with the concept of democracy and freedom. The government expenses shall be met through contributions. The contributions shall be collected by society or ward committees as per guidelines issued by National Council. The revenue thus collected shall be transferred upward in decided proportions. Indirect taxes shall be charged only on undesirable activities and expenses. Costs
of unproductive activities and wasted materials in price of product shall be taxed. Also properties lying unutilized or underutilized shall be taxed to discourage speculative investments in land, buildings, and other productive facilities.

8. Government authorities shall control and regulate only interfaces between individuals and groups.

To satisfy the points described above we need to form following representative bodies at different levels:

<table>
<thead>
<tr>
<th>LEVEL</th>
<th>REPRESENTATIVE BODY</th>
<th>EXECUTIVE BODY</th>
</tr>
</thead>
<tbody>
<tr>
<td>National</td>
<td>National People Representatives Congress</td>
<td>National Executives Council</td>
</tr>
<tr>
<td>State</td>
<td>State People Representatives Congress</td>
<td>State Executives Council</td>
</tr>
<tr>
<td>Town</td>
<td>Town People Representatives Congress</td>
<td>Town Executives Council</td>
</tr>
<tr>
<td>Ward</td>
<td>Ward People Representatives Congress</td>
<td>Ward Executives Council</td>
</tr>
</tbody>
</table>

Functions of Congress and executive councils:

<table>
<thead>
<tr>
<th>Body</th>
<th>Functions</th>
</tr>
</thead>
<tbody>
<tr>
<td>Congress</td>
<td>1. Approval of Constitution and revision in constitution.</td>
</tr>
<tr>
<td></td>
<td>2. Appointment of executive council</td>
</tr>
<tr>
<td></td>
<td>3. Set broad guidelines for functioning of Executive council.</td>
</tr>
<tr>
<td>Executive Council</td>
<td>1. To carry out tasks entrusted to them as per constitution.</td>
</tr>
<tr>
<td></td>
<td>2. To coordinate horizontally and vertically with other executive councils.</td>
</tr>
</tbody>
</table>
### Scope of operations of representative bodies at different levels:

<table>
<thead>
<tr>
<th>Level</th>
<th>Scope of responsibilities</th>
<th>Important to note</th>
</tr>
</thead>
</table>
| **National** | 1. Preparing Vision, Missions, Policies for all areas.  
2. Setting guidelines for lower level bodies particularly in cases of interface between different bodies.  
3. Review of functioning of lower level bodies in respect of conformance to set guidelines.  
4. Review of general overall progress. | 1. No case by case decisions by National level bodies in respect of areas other than Macro economics, Foreign relations and Defense |
| **State** | 1. Co-ordination and consultation.  
2. Judiciary.  
3. Human resources development  
4. Progress review.  
5. Financial resources allocation, distribution and control.  
7. Education, Sports & Games.  
8. Law and order.  
9. Implementation of large projects.  
Collection of corporate revenue. | 1. Executive powers shall be moved to lowest body without consideration to economics of scale.  
2. Financial revenue collected shall be sent upwards in pre-decided proportions.  
3. Educational activities shall be totally decentralized. |
| **Town** | 1. Implementation of programs.  
2. Collection of personal and small business revenue.  
3. Local law and order.  
4. Local utilities. | 1. Financial revenue collected shall be sent upwards in determined proportions. |
| **Ward** | 1. Coordination with other agencies for welfare and development of the ward.  
2. Main agency for implementation of programs in its area.  
3. Responsible for conduct of citizens in its area. | |

### Constitution of congresses and executive councils:

Representative’s Congresses shall have wide and deep representation from all the sections of the society through the representative organization of that section. Executive councils shall have roughly 10% of the strength of congress.

Proposed strength of National Peoples Representatives Congress i.e. NPRC is 3000
members. Proposed percentages of representation on the NPRC from the various sections of the society is given here below which may be changed later if found necessary.

<table>
<thead>
<tr>
<th>Sr. No</th>
<th>Section Of Society</th>
<th>Representatives</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Nos.</td>
</tr>
<tr>
<td>1</td>
<td>( a ) Directly Elected from geographic constituencies and ( b ) Nominated by political parties in proportion of votes polled</td>
<td>540</td>
</tr>
<tr>
<td>2</td>
<td>Representatives of workmen federations - Engineering, Construction, Chemical, Textiles, Electronics, Farm and others</td>
<td>300</td>
</tr>
<tr>
<td>3</td>
<td>Representatives of FICCI, CII, Merchants chambers, industries associations; Chambers of commerce, Manufacturers associations, Merchants associations etc.</td>
<td>300</td>
</tr>
<tr>
<td>4</td>
<td>Representatives of Farmers organizations.</td>
<td>300</td>
</tr>
<tr>
<td>5</td>
<td>Representatives of organizations of professionals like Engineers, Chartered accountants, Medical professionals, Law practitioners, Bankers, Journalists, Teachers, Athletes and sportsmen etc.</td>
<td>300</td>
</tr>
<tr>
<td>6</td>
<td>Representatives of Research scientists, university experts, Civil servants, representatives of Armed forces etc.</td>
<td>300</td>
</tr>
<tr>
<td>7</td>
<td>Representatives of Backward classes, Backward castes &amp; Tribes, Women’s bodies, NGO’s etc.</td>
<td>150</td>
</tr>
<tr>
<td>8</td>
<td>Distinguished and recognized personalities, Recipients of National &amp; International Awards, retired supreme court judges, high court judges, cabinet and principal secretaries, senior officials of armed and paramilitary forces, experts co-opted by National Executive council</td>
<td>270</td>
</tr>
</tbody>
</table>

NPORC shall be a continuous body. Participating organizations shall have democratic and participative culture and shall decide the mode of selecting their representative and duration of membership. Elections for geographic constituencies shall be evenly spread throughout year with normal tenure of five years for each representative.

After the formation of NPRC its members shall elect committees for different subject matters like home, finance, industry, defense, commerce, culture etc.. These committees together shall be called as National Executive Council. Strength of NEC shall not exceed 300 members. Chairman of NEC shall have powers similar to that of Prime Minister and Chairman of NPRC shall have role similar to that of President.

Formation of congresses and executive councils at state, town and ward levels shall be
on the similar lines with less numbers of representatives.

It is expected that the representatives shall progressively participate from ward level to National level with growth in experience and capabilities. Any change in leadership shall be smooth. The system shall value the performance in the long run and help in development of professional, mature and dedicated leadership in our country.

**Important Points to note :**

1. Caste considerations shall become irrelevant in the NPRC.
2. The composition of NPRC is proposed with the aim that good professionals and competent persons shall find it easy to become members and use their expertise for National development.
3. With the involvement of participating organizations programs can be successfully implemented even without support of the Government machinery.
4. NPRC shall develop superior leadership with wide participation of citizens in the political process.
5. Expenses on non value adding activities and elections shall get drastically reduced resulting in lesser malpractice.
6. Right to call back representative can be easily exercised because of participation of different associations in the process.
7. Change in government shall not take place because of any caste and community based politics or “wave” but capabilities and achievements.

There are many more advantages of the proposed system which can be discussed later. We shall now see our implementation plan in the **part C**.
Brief Action Plan for formation of NPRC and NEC

1) This letter is being sent to about 3000 persons from various fields to gauge general reaction to the proposal. If it is favorably received I shall be organizing few presentations to explain all the elements of the plan in details.

Formation of Coordination committees.

1) As a convenor I shall be inviting interested persons from various fields to form core group of the National Coordination Committee which shall be based at Mumbai.

2) This coordination committee shall invite further members as peripheral members of the National Coordination committee from all over The Country. These peripheral members shall form core committee of the state coordination committee of their respective states.

3) The core members of the State coordination committee shall invite further members from towns as peripheral members of the state coordination committee who shall form core of the town coordination committee. This chain shall be extended to ward level. The responsibility of forming Representatives Congresses for their area shall be with respective coordination committees.

4) The National coordination committee shall formally approve members of state coordination committee. Further implementation at state level shall be entrusted to state level co-ordination committees.

5) Care shall be taken to make this process of formation totally decentralized.

Preparation of Draft of Constitution of NPRC.

1) The National coordination committee shall discuss and finalize the draft constitution of NPRC which shall be ratified by NPRC. National coordination committee shall finalize action plan for formation of NPRC.

Organization for Tasks

1) Subcommittees shall be formed within the coordination committee to take care of various tasks. As program is vast people from all walks of life, different sections of the society, followers of different political faiths shall be involved.

Awareness Drive

1) National level awareness program shall be launched through different media. Television channels, News papers, magazines, Advertising agencies.

2) Management trainers, other professionals shall be invited and encouraged to participate.

Memberships to NPRC

1) Clear guidelines for offering membership shall be prepared, documented and published. List of organizations representing various section of the society shall be prepared. Detailed information on activities and membership of such organizations
shall be collected and offer of membership to these organizations on the NPRC shall be finalized. These organizations shall be asked to nominate or elect their representatives to NPRC as per their membership strengths.

2) Retired Supreme Court judges, High court judges, Central Govt. secretaries, High-ranking military officials and similar high ranking officials shall be offered membership of NPRC.

3) All the recipients of important awards like Bharat Ratna, Padma Bhushan, Padma Vibhushan, Megasasay etc. shall be offered membership of NPRC and also membership to the committees representing the area of their expertise.

4) Till the election machinery of the NPRC is ready, the sitting MP’s shall be considered to represent the constituency from which they are elected and shall be offered membership.

5) Political parties shall be offered memberships in the percentage of votes polled by them in Parliamentary elections.

6) If the sitting MP refuses the membership the runner up in the election from the parliamentary constituency shall be offered membership. Similarly if any organization refuses to participate their share of membership shall be distributed among the participating organizations representing the constituency. Similarly if any political party refuses to participate their share of membership shall be distributed among the participating political parties proportionately.

First NPRC convention and dissolution of Coordination committee.

1) Dates of the first convention shall be decided at least three months in advance.

2) Arrangements for the first convention shall be carried out with the help of participating organizations.

3) Election of National Executive Council shall be the main Agenda for the convention. After formation of The NEC, The National Coordination Committee shall get dissolved automatically.

Formation of state, town and ward level congresses and executive councils.

1) Simultaneously state, town, ward level congresses and executive councils shall be formed employing similar strategy.

2) Guidelines for the formation of state, district, town & ward level congresses shall be prepared and its implementation shall be monitored by Coordination Committee of NPRC.

Programs and activities of the NPRC, NEC and other bodies in the initial phase or prior to change in National Constitution.

Congresses and executive councils, depending upon the area of operation and support from the people, shall:

1. Prepare guidelines for people, organizations, institutions, government departments & officers, in respect of the problems faced by the citizens.

2. Audit the functioning of the organizations, institutions and The Government departments.
3. Follow up for corrective and preventive actions.

As long as present system is properly functioning the new system shall act in a support role but proposed system is capable and shall be ready for take over in eventual collapse of present political system due to its inbuilt contradictions.

This is the brief introduction of what we intend to do in the initial phase however if the NPRC and NEC are entrusted to lead the country some basic changes shall be effected as described below:

National constitution shall be made simple with few legal terms and more emotional commitments.

Every state congress shall prepare their constitution within the framework of National constitution.

Every Town congress shall prepare their constitution within the framework of state constitution.

UDYOG MANDALA based on Japanese KEIRETSU concept shall be formed for rapid industrialization. These MANDALAS shall be given all support and freedom.

Large farm cooperatives shall be formed and provided support for rapid development.

A healthy competition between states, towns, wards and housing complexes for development shall be encouraged.

There are many more suggestions but space is limited. However most important point to note is that the proposed system shall give freedom to the citizens to take decisions and be responsible for own progress.

If you are interested in the implementation of this concept please take lead in formation of representative congress in your state, district, town or ward. Guidelines for formation of the congresses are available and shall be distributed after approval by Coordination Committee of NPRC. Bringing good citizens together and providing them a platform is necessary to begin with.

You will appreciate that the project is very large, important and shall need involvement of every conscious individual to make this project successful. We need your guidance, support and participation.

Kindly let us know
  a) Your views on the subject.
  b) How would you like to participate?
  c) How would you be able to help in terms of resources?

We are expecting your wholehearted support and participation.

Kindly get in touch with us at the earliest.

Thanking you and eagerly awaiting your reply.
Milind Ramesh Kotwal  
**convenor**  
**Coordination Committee**  
**National People's Representative's Congress.**  

Notes:

1. Presently no person or organization is authorized to collect funds hence do not pay to any person for this activity. Whenever the decision to collect funds shall be taken it shall be by check or direct deposit in bank account by the donor.

2. An internet site is under development to provide current information.